

NATIONAL CONFERENCE ON ANTI-CORRUPTION
Mactan Function Room, EDSA Shangri-La Hotel
October 26-27, 2004

*Graft- and Corruption-Free Society:
Making It Possible!*



"Engaging the People and Communities: Advancing Governance Reforms Towards the Realization of the Millennium Development Goals"

A Multi-Sectoral Campaign-Festival on Governance Reforms in the Philippines
10 October to 10 December 2004

Her Excellency Gloria Macapagal-Arroyo

My warmest felicitations to the good men and women of the Governance Portfolio of the Government of the Philippines (GOP) and the United Nations Development Programme (UNDP) on the occasion of your 10 to 10 Governance Reforms Campaign - Festival.

I commend the organizers and participants to the MultiSectoral Campaign Festival on Governance Reforms in the Philippines involving public and private, as well as international development agencies. Your theme, "Tapat-Palakad, BayangMaunlad, "aims to develop and improve the quality of public service of employees in the local government and government agencies in the country.

By engaging our people and the communities along a common road map towards a more prosperous and equitable society, we are seeing a resurgence of a sense of community and mutual obligation that should form the basis of our policies and prograrris.

I am confident that this campaign festival will help us empower our citizens and accelerate us on our way toward creating a greatersense of opportunity and wellbeing in our country along with our 10-Point Legacy Agenda to beat the odds.

Mabuhay kayong lahat!




Gloria Macapagal Arroyo

Chair Karina Constantino-David

Corruption is used, especially poetically, to describe the decomposition of biological matter. While this usage is archaic, it still finds relevance in contemporary society. Corruption corrodes the moral fabric of the nation, subverts the rule of law, and destroys the fundamental values of our democratic institutions. For this reason, we associate a corruption-laden society with low moral values.

In recent years, corruption has become an issue of global political and economic significance. Although its manifestations vary according to the level of economic development of each country and attitudes towards it differ from one culture to another, corruption is fundamentally the same evil.

The extent to which corruption influences and shapes our lives compels us to wage a battle against it. In the past, various sectors advocated anti-corruption measures, unilaterally or in collaboration with others. Indeed, much has been done and is still being done. But the enormity of the problem demands that we take more strategic measures that will zero in on the critical issues. By working together, we—government, NGOs, the business sector, and professionals—have a greater chance of making corruption the exception rather than the rule.

The National Conference on Anti-Corruption brings together representatives of various sectors of society aiming for one goal: to eradicate corruption. Through the workshops, we will discuss practices that have been effective in promoting integrity and deterring corruption. Conference delegates are expected to express their views and positions, make recommendations, and commit to act to fight corruption.

Our fight against corruption is a work in progress. This conference will be a good opportunity for us to listen and learn—a rare occasion that truly deserves our participation and cooperation. Indeed, during the two-day conference, we will be embarking on an important journey and mission.


Karina Constantino-David
Chair

Ombudsman Simeon Marcelo

The Philippines struggles everyday with the problem of poverty and corruption. Studies have shown that corruption directly and positively impacts on poverty. In the words of His Eminence Ricardo Cardinal Vidal: “Corruption affects all of us, endangers our national life, and makes the poor poorer.”

We are, thus, besieged with the question: *(i) Is a graft-free society still possible? An affirmative answer is, of course, the correct and inevitable one, not because a negative answer is a destructive self-fulfilling prophecy that would cause us to do nothing, but because nothing can stand in the way of the rising tide of combined public and private sector initiative bent on eradicating corruption. This is based on the accounts of citizens and organizations that battled with, and triumphed over, graft and corruption. We need only look at the experiences of the Concerned Citizens of Abra for Good Governance, through whose vigilance, the government was able to save millions of pesos and erring officials of the Department of Public Works were prosecuted.*

We also have volunteer boy and girl scouts, barely in their teens, and organized by G-Watch, who assist the Department of Education

in ensuring the proper, timely and quality delivery of public school textbooks; *Barug! Pilipino*, a non-governmental organization spearheaded by His eminence Ricardo Cardinal Vidal, whose volunteers will assist in the conduct of "lifestyle checks" of officials of the revenue-generating agencies; and the *Coalition Against Corruption*, launched on the 21st of September 2004 by business, church and other civil society groups to fight corruption nationwide. Yes, a graft-free society is still possible. But only if the government will widen and embrace with open arms, to the greatest extent possible, private sector participation; and if the private sector: citizens, groups and organizations, instead of merely whining and complaining, will vigorously commit their talents and resources to concrete anti-corruption initiatives.

A word of caution: in this struggle against graft and corruption, it is easy to despair and, metaphorically, to see the glass as almost empty. However, this conference should already make us see that there is some water in the glass and, more importantly, we should see the water rising and the glass as filling up. Perhaps, with total cooperation between the public and the private sectors, the glass will overflow in the next few years.

Simeon Marcelo
Simeon Marcelo
Ombudsman

Chair Guillermo Carague

It is the distinct privilege of the Commission on Audit to be part of the forthcoming National Anti-Corruption Conference to be conducted by the Inter-Agency And Graft Coordinating Council on October 26-27, 2004 at the EDSA Shangri-La Plaza Hotel in Mandaluyong City.

The conference, which will revolve around the theme "Graft and Corruption-Free Society, Making it Possible!," is in conjunction with the



"10 to 10 Dekada sa Reporma," a multi-sectoral Campaign-Festival on Governance Reforms in the Philippines under the coordination of the Civil Service Commission through the Anti-Corruption Portfolio Secretariat of the Career Executive Service Board.

Significantly the holding of the activity is in partnership with multi-sectoral organizations that have joined the government's declared war against graft and corruption-an inspiring manifestation, indeed, of the broadening people's participation in the battle against the social evils that now plague not only the bureaucracy but; lamentably, a good part of society as well.

It is my fervent hope that the conference will yield outputs that will yield outputs that will rebound not only to the sound governance but also add its voice to the urgent call for the exercise of strong political will towards reforms by leaders in all sectors of our society, both private and government, upon which so much depends that attainment of a graft and corruption-free Philippines.

In this light I wish everyone a most fruitful and rewarding national convention.

Mabuhay!

Guillermo N. Carague
Guillermo N. Carague
Chair

Atty. Loida Nicolas-Lewis

It is the privilege of Business for Integrity and Stability of our Nation Foundation (BISYON 2020) to be the co-convenor and private sector partner of the 10 to 10 Multi-Sectoral Campaign Festival on Governance Reforms in the Philippines.

BISYON 2020 has been established as a collaboration of the private sector and government to support the implementation of anti-corruption programs and projects. Our initiatives include creating public awareness of anti-corruption programs nationwide, partnering with anti-corruption implementing organizations, empowering community-based citizen anti-corruption groups, and strengthening government institutions tasked to investigate and prosecute corruption-related crimes. Various private sector organizations are represented in BISYON 2020, prominently, the Philippine Chamber of Commerce and Industry, Mindanao Business Council, Management Association of the Philippines, Bishops-Businessmen Conference, Australia-Philippines Business Council, Financial Executive Association of the Philippines, Women's Business Council, Concerned Women of the Philippines, Philippine-Israel Business Association, Philippine-East Timor Business Association, Employers Confederation of the Philippines, and its affiliate organizations.

On behalf of BISYON 2020 and our youth arm, FILIPINO YOUTH AGAINST CORRUPTION, we thank you for the privilege of being a part of your Campaign-Festival. This UNDP effort will go a long way to supporting our crusade. We know that together in perseverance, we will achieve the objective of becoming a nation free of corruption to march on towards peace and development. We wish you, the 10 to 10 participants, success!



Loida N. Lewis
Loida Nicolas-Lewis
Chairperson

Ms. Deborah Landey

It is a privilege for UNDP to be a partner in the National Anti-Corruption Conference with the theme "*Graft and Corruption Free Society. Making It Possible!*" I am proud that this conference is part of the Governance Reform Campaign Festival, which has an overall theme, "Engaging the People and Communities: Advancing Governance Reforms Towards the Realization of the Millennium Development Goals." Dubbed as "10 to 10," the Governance Reform Campaign Festival is an attempt to advocate critical governance reform within the context of the fresh six-year mandate of President Gloria Macapagal Arroyo. It can be done through multi-sectoral stakeholders' active participation, including national and local government, civil society organizations, private sector, media, international development agencies and the citizenry.

UNDP recognizes that an efficient, responsive, transparent, and accountable government is a central part of democratic governance. UNDP in this respect wishes to commend the Government of the Philippines for being one of the signatories of the United Nations Convention Against Corruption. The convention aims to promote and strengthen measures to prevent and combat corruption; promote, facilitate, and support international cooperation and technical assistance to



prevent and fight corruption, including asset recovery; and promote integrity, accountability, and proper management of public affairs and public property.

I hope that this conference promotes sharing of experiences and best practices among colleagues and establishes strong partnerships in the future. Further, I would like to extend our deepest appreciation to the Career Executive Service Board and the Civil Service Commission for organizing this event. I would also like to express our gratitude to the Australian Agency for International Development for its generous support. UNDP is one with you in advocating for anti-corruption initiatives and reforms. I wish the organizers and the participants great success.


Deborah Landey
Resident Representative

10 to 10 Governance Campaign-Festival

The "10 to 10" Governance Reforms Campaign -Festival is designed to refocus public attention from the divisiveness of the May 10, 2004 national elections towards addressing the challenges and maximizing opportunities for nation building. "10 to 10" is a multi-sectoral campaign to dramatize the urgent need for collective action for reforms with the overall theme of "Engaging the People and Communities: Advancing Governance Reforms towards the Realization of the Millennium Development Goals.'

It gathers together national and local governments, civil society organizations, media, international development agencies, and the citizenry to advocate critical governance reforms within the context of the fresh six-year mandate of President Arroyo and her administration until 2010. Specifically, it shall work within the administration's 10-Point Agenda and commitment to achieve the Millennium Development Goals. These goals are to: 1) eradicate extreme poverty and hunger; 2) achieve universal primary education; 3) promote gender equality; 4) reduce child mortality; 5) improve women's reproductive health; 6) combat

HIV/AIDS, malaria, and other diseases; 7) ensure environmental sustainability; and 8) develop a global partnership for development.

"10 to 10" includes a Festival to celebrate the breakthroughs of innovative approaches and good governance practices, providing a venue to share lessons learned and contributions to good governance and nation building. Under governance reforms, the three key stakeholders are government institutions, the private sector, and the civil society. Government institutions consist of all three branches of government that, as duty holders are guided by the principles of good governance in performing the state's obligations to respect, protect, and fulfill human rights for human development. The private sector comprises economic entities regulated by government with enhanced corporate citizenship in terms of transparency, responsibility, and accountability for realization of human development particularly engaging in practices that are non-violative of human rights and fundamental freedoms. The civil society is composed of organizations that organize, mobilize, and transform people's

participation as claimholders of rights into a social force that provides check and balance on government powers and abuses in the context of full realization of human rights and human development. The campaign revolves around ten thematic areas on governance that lasts for about ten weeks. It commences on October 10, the anniversary of the Local Government Code, and ends on December 10, International Human Rights Day.

These events will focus on governance reforms with the following thematic areas:

- **Electoral & Political Reform:** Institutionalizing Reforms in the Electoral and Political Systems
- **Justice Reform:** Ensuring Access to Justice by the Poor through Reforms in the Five Pillars of Justice
- **Anti-Corruption:** "Graft- and Corruption-Free Society: Making It Possible!"
- **Local Governance Reform:** Scaling up the Gains in Local Governance
- **Human Rights & Gender** People's Rights First in the Realization of MDGs
- **Media Reforms:** Engaging Media in Governance
- **Public Administration Reforms:** Enhancing the Administration of Service Delivery
- **Environmental Governance:** Strengthening Governance towards Environmental Sustainability
- **Anti-Poverty:** Empowering and Engaging the Basic Sectors and Communities in Governance
- **Peace & Development:** Governance in Peace Building and Conflict Prevention

National Conference on Anti-Corruption

Multi-sectoral efforts have created powerful arrangements to wage the fight against corruption. Most of these efforts, however, have not been reported across the country. In the face of seeming hopelessness, it is crucial to inspire more collective action and institutional efforts from the success stories of the change advocates.

The Anti-Corruption Programme of the GOP-UNDP Portfolio on Enabling Environment has shown that cooperation can advance an important and significant agenda. It has created among its project proponents a stronger alliance and network that may be harnessed to bring more collaborative activities. It has, over the past years, produced a number of projects whose value and significance are worth sharing to organizations and individuals who are responsible for anti-corruption initiatives.

The Public Service Delivery Audit (PASADA), the Solana Covenant, and the Development of an Ethics-Oriented Personality Test in the Civil Service: A Key to Better Accountability and Corruption-Free Environment are three prime examples.

PASADA is the Civil Service Commission's proactive mechanism to monitor and feedback on the manner with which government agencies and employees carry out their official functions to increase government operational efficiency and curb corruption and red tape. Further it also aims to identify and promote best practices in public service delivery by providing assistance in correcting identified inefficiencies of agencies. PASADA's technology will facilitate and create benchmark service standards in government.

The Solana Covenant, on the other hand, is a Joint Anti-Corruption Plan where collective and individual agency actions against graft and corruption have been crafted. Sealed by the Civil Service Commission, Commission on Audit, and Office of the Ombudsman in January 2004, the Covenant aims to create and build an ethical, honest and accountable governance. Immediate plans include the setting up of an inter-agency liaison network which shall serve as clearing house in following up the status of administrative cases on corruption and the introduction of reforms to the asset disclosure systems in government.

The Development of an Ethics-Oriented Personality Test in the Civil Service, meanwhile, is anchored on the overall goal of infusing the behavioral dimension into the selection process in the civil service. This will promote greater accountability, efficiency, effectiveness, and responsiveness in the delivery of public service. The project, which began in July 2003 and is set to finish in December 2004, is divided into three phases: the core values identification and conceptual clarification phase; the test development phase; and the test package promotion and institutionalization phase.

Other project outputs include the Strengthening of Investigative and Prosecutorial Capabilities: Focus on the Office of the Ombudsman Deputized Prosecutors, A Guide to the Conduct of Participatory Audit, and Conduct of the Inter-Agency Anti-Graft Coordinating Council Strategic Planning Workshop.

Given these and the gains that resulted from the GOP-UNDP Portfolio, particularly the widening of the circle of partnership, there is a need to bring succeeding efforts and initiatives to a higher level of cooperation. This would mean firming up the partnership by:

- Testing and showcasing new anti-corruption tools and techniques;
- Developing and identifying future agenda with the goal of advocating a common stance; and,
- Reporting and sharing information on initiatives and gains built in the past.

The two-day National Conference on Anti-Corruption is organized by the Civil Service Commission in partnership with various sectors working for improved governance, particularly those working to ensure honest and good governance. The conference is also an opportunity to look at how various reform initiatives of the anti-corruption stakeholders will shape and influence the policies, thrusts, and priorities of the new administration in the post-election scenario. It is slated on October 26 and 27, 2004.

Objectives

The national conference aims to:

- Share the experiences, best practices, and multi-sectoral perspectives on anti-corruption;
- Promote cooperation among government, private sector, and civil society organizations and obtain a commitment from all stakeholders to effectively combat corruption;
- Assess GO efforts, NGO participation and GO-NGO partnership;
- Identify key issues and potential areas of cooperation and action at the local and national levels;
- Formulate a concrete action agenda and influence the anti-corruption agenda of the Arroyo administration, taking into account the assessment, and issues and areas of cooperation identified; and,
- Send a clear message that government and all other stakeholders will not tolerate corruption and will respond harshly where it occurs.

Conference Theme

"Graft- and Corruption-Free Society: Making It Possible!"

Sub-Themes and Workshop Topics

1. Reporting Anti-Corruption Programs and Strategies

- Experiences of Official Anti-Corruption Bodies, for instance the IAAGCC, in Fighting Corruption
- Experiences of Professional and Civic and Non-Governmental Organizations in Fighting Corruption
- Experiences of Government Managers

2. Anti-Corruption Crusades Often Fail to Win Lasting Victories: Why? - A Reflection and Assessment

- Detection, Vigilance, Investigation, and Prosecution
- Prevention, Education, and Information
- Building Coalition
- The Role of Professionals and Business Groups

3. Next Steps: A Collective Action Approach to Program and Strategy Formulation to Combat Corruption

- The Role of the Private Sector: Creating Partnerships to Prevent Corruption
- What is Next for Inter-Agency and Multi-Sectoral Collaboration and Cooperation?
- Expanding the Network and Influence of Anti-Corruption Crusaders

Partners

- Inter-Agency Anti-Graft Coordinating Council
- National Council of Career Executive Service Organizations
- Career Executive Service Board
- UNDP-GOP Governance Programme

Conference Output

- Publication of conference proceedings
- Multi-sectoral anti-corruption agenda

Steering Committee

Committee Chair: **Chair Karina Constantino-David**
Civil Service Commission

Committee Members:

Chair Guillermo Carague
Commission on Audit

Ombudsman Simeon Marcelo
Office of the Ombudsman

Organizing Committee

Committee Chair: **Mary Ann Fernandez-Mendoza**
Executive Director
Career Executive Service Board

- **Alex Brillantes**
Dean
National College of Public Administration and Governance
- **Emmanuel Buendia**
Program Manager
United Nations Development Programme
- **Melchor Arthur Carandang**
Assistant Ombudsman
Office of the Ombudsman
- **Amelita Castillo**
Director IV
Department of Budget and Management
- **Nicasio Conti**
Commissioner
Presidential Anti-Graft Commission
- **Emmanuel Dalman**
Commissioner
Commission on Audit
- **Editha Lorence Dela Peña**
Director IV
Civil Service Commission
- **Vincent Lazatin**
Executive Director
Transparency and Accountability Network
- **Rosette Librea**
Program Coordinator
United Nations Development Programme
- **Cyril Ramos**

Assistant Ombudsman
Office of the Ombudsman

- **Virgilio Salentes**
Director
National Economic and Development Authority
- **Lourdes Santiago**
Director IV
Department of Finance
- **Vina Vicente**
Program Coordinator
Transparency and Accountability Network
- **Karin Litz Zerna.**
Director III,
Civil Service Commission

Commission
Chair Karina Constantino-David, Civil Service

12:30 pm - 2:00 pm LUNCH

2:00 pm - 3:30 pm

Parallel Workshops

Workshop 1: Anti-Corruption Agencies- Lubang Room

- *Assistant Ombudsman Melchor Arthur H. Carandang*, Office of the Ombudsman
- *Commissioner Teresita Baltazar*, Presidential Anti-Graft Commission
- *Commissioner Nicasio Conti*, PAGC (former Head, Transparency Group, Office of the President)

Workshop 2: Civil Society - Batanes Room 1

- **Access to Information**, *Ms. Luz Rimban*, Philippine Center for Investigative Journalism
- **Project Monitoring**, *Ms. Pura Sumanguil*, Concerned Citizens of Abra for Good Governance
- **Building Coalition**, *Dr Francisco Magno*, Transparency and Accountability Network

Workshop 3: Government Agencies - Batanes Room 2

- *General Narciso Abaya*, Armed Forces of the Philippines
- *Commissioner Joselia Poblador*, Securities and Exchange Commission
- **Reforms in the City of Goa, Camarines Sur**, *Mayor Marcel Pan*

3:30 pm - 4:00 pm

SNACKS

4:00 pm - 5:30 pm

Parallel Workshops

Workshop 4: Anti-Corruption Agencies - Lubang Room

- *Commissioner Emmanuel Dalman*, Commission on Audit
- **Anti-Corruption Initiatives of the Civil Service Commission: Waging a**

Schedule for Day One

Tuesday
October 26, 2004

8:30 am - 10:00 am REGISTRATION AND SNACKS

10:00 am - 10:30 am **Opening Ceremonies**
Doxology and National Anthem - *Ms. Vina Vicente*
Call to Action/Participation - *Ms. Jolina Magdangal and Mr Christian Alvear*

10:30 am - 11:30 am **Inspirational Messages**

- *Chief Justice Hilario Davide Jr.*, Supreme Court
- *Ombudsman Simeon Marcelo*, Office of the Ombudsman
- *Chair Haydee Yorac*, Presidential Commission on Good Government
- *Mr. Kyo Naka*, UNDP Deputy Resident Representative
- *Mr. Jose Leviste Jr*, BICYON 2020 Trustee

11:30 am - 12:30 pm **Keynote Speech**
"Graft- and Corruption-Free Society: Making It Possible!"

- **Long-Drawn Out War**, *Asst. Commissioner Nelson Acebedo*, Civil Service Commission
- **Solana Covenant** *Executive Director Mary Ann Fernandez-Mendoza*, Career Executive Service Board

Workshop 5: Civil Society - Batanes Room I

- **Procurement Monitoring**, *Ms. Josefina Esguerra*, Procurement Watch, Inc.
- **Government Watch: Citizens' Action for Good Governance**, *Mr Dondon Parafina*, Government Watch
- *Ms. Esperanza Ocampo*, President, Philippine Government Employees Association

Workshop 6: Government Agencies -

Batanes Room 2

- *Secretary Patricia Sto. Tomas*, Department of Labor and Employment
- *Undersecretary Emmanuel Bonoan*, Department of Finance
- *Deputy Collector Teresita Roque*, Bureau of Customs
- **Transparency in Local Governance: The Naga City Experience**, *Mr Reuel Oliver*, Naga City

Ms. Pauhe Tamesis, UNDP Policy Specialist (Paper to be presented by *Ms. Rosette Librea*, UNDP-PMO)

Reflection on and Assessment of Anti-Corruption Crusades *Dr Eduardo Gonzalez*, Development Academy of the Philippines

Open Forum

Parallel Workshops

Building on the Gains: What More Needs to be Done to Win the Fight Against Corruption (Sectoral Agenda, Priorities and Institutional Arrangements)?

- **Workshop 1: Pillar on Detection, Vigilance, Investigation, and Prosecution** - Lubang Room
- **Workshop 2: Pillar on Prevention, Education, and Information** - Batanes Room 1
- **Workshop 3: Pillar on Role of Professionals and Business Groups** - Batanes Room 2

10:30 am - 12:30 pm

Schedule For Day Two

**Wednesday
27 October 2004**

8:30 am - 9:00 am SNACKS

9:00 am - 10:30 am **Plenary I**

Reporting of the State of Corruption in the Asian Region *Atty. Mervyn Encanto*, President, Transparency International Philippines

Reporting of Anti-Corruption Programs and Strategies in the Asian Region

12:30 pm - 2:00 pm LUNCH

2:00 pm - 3:00 pm

Plenary 2

Reporting of Sectoral. Agenda and Priorities for 2005-2010

3:00 pm - 4:00 pm
Agenda and Priorities

Integration and Finalization of Sectoral.

Preparation of Covenant of Commitments

4:00 pm - 5:30 pm

Closing Ceremonies

Inspirational Songs
Mr Christian Bautista

Signing of Covenant of Commitments
Representatives from Government, Civil
Society and Academe, and Business

Closing Statements

Masters of Ceremonies for Closing
Director Editha Lorence dela Pena
Civil Service Commission

Deputy Executive Director Arturo Lachica
Career Executive Service Board

The Solana Covenant



THE SOLANA COVENANT
A JOINT ANTI-CORRUPTION PLAN

Commission on Audit • Civil Service Commission • Office of the Ombudsman

Our common aspiration and resolve to help create and build an ethical, honest and accountable governance inspired us to convene an Anti-Corruption Summit on January 28-29, 2004 at **Solana, Anilao, Batangas**.

Our respective tenure in office affords us great opportunity to bring together our capacities and resources to fight corruption in this country.

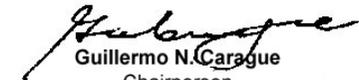
Our outputs in the Summit were the following:

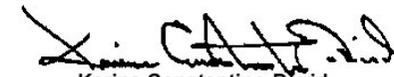
- an assessment of our respective institutions anti-corruption mandates, specific mission and strategic objectives, resources and accomplishments; and
- concrete and doable initiatives which shall be undertaken jointly and by each institution within the next five (5) years.

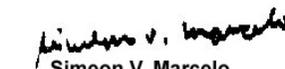
We will continue to uphold the independence of our respective institutions as this guarantees our accountability. We shall also remain open to collaborative efforts with civil society.

This Joint Anti-Corruption Plan, to be hereinafter known as the **SOLANA COVENANT**, embodies our determination to accomplish the same in the next five (5) years and our contribution towards a better quality of life for all Filipinos.

March 16, 2004, Quezon City


Guillermo N. Carague
Chairperson
Commission on Audit


Karina Constantino-David
Chairperson
Civil Service Commission


Simeon V. Marcelo
Ombudsman
Office of the Ombudsman

Her Excellency Gloria Macapagal-Arroyo

**Tapat-Palakad,
Bayang Maunlad**
It is 10 Decades of Reforms



My warmest felicitations to the good men and women of the Governance Portfolio of the Government of the Philippines (GOP) and the United Nations Development Programme (UNDP) on the occasion of your 10 to 10 Governance Reforms Campaign - Festival.

I commend the organizers and participants to the Multi-Sectoral Campaign Festival on Governance Reforms in the Philippines involving public and private, as well as international development agencies. Your theme, "*Tapat-Palakad, Bayang Maunlad*," aims to develop and improve the quality of public service of employees in the local government and government agencies in the country.

By engaging our people and the communities along a common road map towards a more prosperous and equitable society, we are seeing a resurgence of a sense of community and mutual obligation that should form the basis of our policies and programs.

I am confident that this campaign festival will help us empower our citizens and accelerate us on our way toward creating a greater sense of opportunity and well-being in our country along with our 10-Point Legacy Agenda to beat the odds.

Mabuhay kayong lahat!

Gloria Arroyo
Gloria Macapagal-Arroyo

THE PRESIDENT'S MESSAGE

Chair Karina Constantino-David

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In recent years, corruption has become an issue of global political and economic significance. Although its manifestations vary according to the level of economic development of each country and attitudes towards it differ from one culture to another, corruption is fundamentally the same evil.

The extent to which corruption influences and shapes our way of life compels us to wage a battle against it. In the past, various sectors advocated anti-corruption measures, unilaterally or in collaboration with others. Indeed, much has been done and are still being done. But the enormity of the problem demands that we take more strategic measures that will zero in on the critical issues. By working together, we—government, NGOs, the business sector, and professionals—have a greater chance of making corruption the exception rather than the rule.

The National Conference on Anti-Corruption brings together representatives of various sectors of society aiming for one goal: to eradicate corruption. Through the workshops, we will discuss practices that have been effective in promoting integrity and deterring corruption. Conference delegates are expected to express their views and positions, make recommendations, and commit to act to fight corruption.

Our fight against corruption is a work in progress. This conference will be a good opportunity for us to listen and learn—a rare occasion that truly deserves our participation and cooperation. Indeed, during the two-day conference, we will be embarking on an important journey and mission.

Karina Constantino-David
Karina Constantino-David
Chair

LEGAL SERVICES DIVISION

Ombudsman Simeon Marcelo

Tapat-Palakat.
Bayang Maunlad
10 to 15 Decade of Reform



The Philippines struggles everyday with the problem of poverty and corruption. Studies have shown that corruption directly and positively impacts on poverty. In the words of His Eminence Ricardo Cardinal Vidal: "corruption affects all of us, endangers our national life, and makes the poor poorer."

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A word of caution: in this struggle against graft and corruption, it is easy to despair and, *metaphorically*, to see the glass as almost empty; However, this conference should already make us see that there is some water in the glass and, more importantly, we should see the water rising and the glass as filling up. Perhaps, with total cooperation between the public and the private sectors, the glass will overflow in the next few years.

Simeon V. Marcelo
Simeon Marcelo
Ombudsman

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10 to 15 Decade of Reform



It is the distinct privilege of the Commission on Audit to be part of the forthcoming National Anti-Corruption Conference to be conducted by the Inter-Agency Anti-Graft Coordinating Council on October 26-27, 2004 at the EDSA Shangri-La Plaza Hotel in Mandaluyong City.

The conference, which will revolve around the theme "Graft-and Corruption-Free Society Making it Possible!," is in conjunction with the "10 to 10 Dekada sa Reporma," a multi-sectoral Campaign-Festival on Governance Reforms in the Philippines under the coordination of the Civil Service Commission through the Anti-Corruption Portfolio Secretariat of the Career Executive Service Board.

Significantly, the holding of the activity is in partnership with multi-sectoral organizations that have joined the government's declared war against graft and corruption—an inspiring manifestation, indeed, of the broadening people's participation in the battle against the social evils that now plague not only the bureaucracy but, lamentably, a good part of society as well.

It is my fervent hope that the conference will yield outputs that will redound not only to the sound governance but also add its voice to the urgent call for the exercise of strong political will towards reforms by leaders in all sectors of our society, both private and government, upon which so much depends that attainment of a graft-and corruption-free Philippines.

In this light, I wish everyone a most fruitful and rewarding national convention.

Mabuhay!

Guillermo N. Carague
Guillermo N. Carague
Chair

Atty. Loida Nicolas-Lewis



It is the privilege of Business for Integrity and Stability of our Nation Foundation (BISYON 2020) to be the co-convenor and private sector partner of the 10 to 10 Multi-Sectoral Campaign Festival on Governance Reforms in the Philippines.

BISYON 2020 has been established as a collaboration of the private sector and government to support the implementation of anti-corruption programs and projects. Our initiatives include creating public awareness of anti-corruption programs nationwide, partnering with anti-corruption implementing organizations, empowering community-based citizen anti-corruption groups, and strengthening government institutions tasked to investigate and prosecute corruption-related crimes. Various private sector organizations are represented in BISYON 2020, prominently, the Philippine Chamber of Commerce and Industry, Mindanao Business Council, Management Association of the Philippines, Bishops-Businessmen Conference, Australia-Philippines Business Council, Financial Executive Association of the Philippines, Women's Business Council, Concerned Women of the Philippines, Philippine-Israel Business Association, Philippine-East Timor Business Association, Employers Confederation of the Philippines, and its affiliate organizations.

On behalf of BISYON 2020 and our youth arm, FILIPINO YOUTH AGAINST CORRUPTION, we thank you for the privilege of being a part of your Campaign-Festival. This UNDP effort will go a long way to supporting our crusade. We know that together in perseverance, we will achieve the objective of becoming a nation free of corruption to march on towards peace and development. We wish you, the 10 to 10 participants, success!

Loida N. Lewis
Loida Nicolas-Lewis
Chairperson



Ms. Deborah Landey



It is a privilege for UNDP to be a partner in the National Anti-Corruption Conference with the theme "Grab-and-Corruption-Free Society: Making it Possible!". I am proud that this conference is part of the Governance Reform Campaign-Festival, which has an overall theme, "Engaging the People and Communities: Advancing Governance Reforms Towards the Realization of the Millennium Development Goals." Dubbed as "10 to 10," the Governance Reform Campaign-Festival is an attempt to advocate critical governance reform within the context of the fresh six-year mandate of President Gloria Macapagal Arroyo. It can be done through multi-sectoral stakeholders' active participation, including national and local government, civil society organizations, private sector, media, international development agencies and the citizenry.

UNDP recognizes that an efficient, responsive, transparent, and accountable government is a central part of democratic governance. UNDP in this respect wishes to commend the Government of the Philippines for being one of the signatories of the United Nations Convention Against Corruption. The convention aims to promote and strengthen measures to prevent and combat corruption; promote, facilitate, and support international cooperation and technical assistance to prevent and fight corruption, including asset recovery, and promote integrity, accountability, and proper management of public affairs and public property.

I hope that this conference promotes sharing of experiences and best practices among colleagues and establishes strong partnerships in the future. Further, I would like to extend our deepest appreciation to the Career Executive Service Board and the Civil Service Commission for organizing this event. I would also like to express our gratitude to the Australian Agency for International Development for its generous support. UNDP is one with you in advocating for anti-corruption initiatives and reforms. I wish the organizers and the participants great success.

Deborah Landey
Deborah Landey
Resident Representative



10 to 10 Governance Campaign-Festival



The "10 to 10" Governance Reforms Campaign-Festival is designed to refocus public attention from the divisiveness of the May 10, 2004 national elections towards addressing the challenges and maximizing opportunities for nation building. "10 to 10" is a multi-sectoral campaign to dramatize the urgent need for collective action for reforms with the overall theme of "Engaging the People and Communities: Advancing Governance Reforms towards the Realization of the Millennium Development Goals."

It gathers together national and local governments, civil society organizations, media, international development agencies, and the citizenry to advocate critical governance reforms within the context of the fresh six-year mandate of President Arroyo and her administration until 2010. Specifically, it shall work within the administration's 10-Point Agenda and commitment to achieve the Millennium Development Goals. These goals are to: 1) eradicate extreme poverty and hunger; 2) achieve universal primary education; 3) promote gender equality; 4) reduce child mortality; 5) improve women's reproductive health; 6) combat HIV/AIDS, malaria, and other diseases; 7) ensure environmental sustainability; and 8) develop a global partnership for development.

"10 to 10" includes a Festival to celebrate the breakthroughs of innovative approaches and good governance practices, providing a venue to share lessons learned and contributions to good governance and nation-building. Under governance reforms, the three key stakeholders are government institutions, the private sector, and the civil society. Government institutions consist of all three branches of government that, as duty holders, are guided by the principles of good governance in performing the state's obligations to respect, protect, and fulfill human rights for human development. The private sector comprises economic entities regulated by government with enhanced corporate citizenship in terms of transparency, responsibility, and accountability for realization of human development particularly engaging in practices that are non-violative of human rights and fundamental freedoms. The civil society is composed of organizations that organize, mobilize, and transform people's

ABOUT THE CONFERENCE

10 to 10 Governance Campaign-Festival



participation as claimholders of rights into a social force that provides check and balance on government powers and abuses in the context of full realization of human rights and human development. The campaign revolves around ten thematic areas on governance that lasts for about ten weeks. It commences on October 10, the anniversary of the Local Government Code, and ends on December 10, International Human Rights Day.

These events will focus on governance reforms with the following thematic areas:

- **Electoral & Political Reform:** Institutionalizing Reforms in the Electoral and Political Systems
- **Justice Reform:** Ensuring Access to Justice by the Poor through Reforms in the Five Pillars of Justice
- **Anti-Corruption:** "Graft- and Corruption-Free Society: Making It Possible!"
- **Local Governance Reform:** Scaling up the Gains in Local Governance
- **Human Rights & Gender:** People's Rights First in the Realization of MDGs
- **Media Reforms:** Engaging Media in Governance
- **Public Administration Reforms:** Enhancing the Administration of Service Delivery
- **Environmental Governance:** Strengthening Governance towards Environmental Sustainability
- **Anti-Poverty:** Empowering and Engaging the Basic Sectors and Communities in Governance
- **Peace & Development:** Governance in Peace Building and Conflict Prevention

ABOUT THE CONFERENCE

National Conference on Anti-Corruption



Multi-sectoral efforts have created powerful arrangements to wage the fight against corruption. Most of these efforts, however, have not been reported across the country. In the face of seeming hopelessness, it is crucial to inspire more collective action and institutional efforts from the success stories of the change advocates.

The Anti-Corruption Programme of the GOP-UNDP Portfolio on Enabling Environment has shown that cooperation can advance an important and significant agenda. It has created among its project proponents a stronger alliance and network that may be harnessed to bring more collaborative activities. It has, over the past years, produced a number of projects whose value and significance are worth sharing to organizations and individuals who are responsible for anti-corruption initiatives.

The Public Service Delivery Audit (PASADA), the Solana Covenant, and the Development of an Ethics-Oriented Personality Test in the Civil Service: A Key to Better Accountability and Corruption-Free Environment are three prime examples.

PASADA is the Civil Service Commission's proactive mechanism to monitor and feedback on the manner with which government agencies and employees carry out their official functions to increase government operational efficiency and curb corruption and red tape. Further it also aims to identify and promote best practices in public service delivery by providing assistance in correcting identified inefficiencies of agencies. PASADA's technology will facilitate and create benchmark service standards in government.

The Solana Covenant, on the other hand, is a Joint Anti-Corruption Plan where collective and individual agency actions against graft and corruption have been crafted. Sealed by the Civil Service Commission, Commission on Audit, and Office of the Ombudsman in January 2004, the Covenant aims to create and build an ethical, honest and accountable governance. Immediate plans include the setting up of an inter-agency liaison network which shall serve as clearing house in following up the

ABOUT THE CONFERENCE

National Conference on Anti-Corruption



status of administrative cases on corruption and the introduction of reforms to the asset disclosure systems in government.

The Development of an Ethics-Oriented Personality Test in the Civil Service, meanwhile, is anchored on the overall goal of infusing the behavioral dimension into the selection process in the civil service. This will promote greater accountability, efficiency, effectiveness, and responsiveness in the delivery of public service. The project, which began in July 2003 and is set to finish in December 2004, is divided into three phases: the core values identification and conceptual clarification phase; the test development phase; and the test package promotion and institutionalization phase.

Other project outputs include the Strengthening of Investigative and Prosecutorial Capabilities; Focus on the Office of the Ombudsman Deputized Prosecutors, A Guide to the Conduct of Participatory Audit, and Conduct of the Inter-Agency Anti-Graft Coordinating Council Strategic Planning Workshop.

Given these and the gains that resulted from the GOP-UNDP Portfolio, particularly the widening of the circle of partnership, there is a need to bring succeeding efforts and initiatives to a higher level of cooperation. This would mean firming up the partnership by:

- Testing and showcasing new anti-corruption tools and techniques;
- Developing and identifying future agenda with the goal of advocating a common stance; and,
- Reporting and sharing information on initiatives and gains built in the past.

The two-day National Conference on Anti-Corruption is organized by the Civil Service Commission in partnership with various sectors working for improved governance, particularly those working to ensure honest and good governance. The conference is also an opportunity to look at how various reform initiatives of the anti-corruption stakeholders will shape and influence the policies, thrusts, and priorities of the new administration in the post-election scenario. It is slated on October 26 and 27, 2004.

ABOUT THE CONFERENCE

National Conference on Anti-Corruption



Objectives

The national conference aims to:

- Share the experiences, best practices, and multi-sectoral perspectives on anti-corruption;
- Promote cooperation among government, private sector, and civil society organizations and obtain a commitment from all stakeholders to effectively combat corruption;
- Assess GO efforts, NGO participation and GO-NGO partnership;
- Identify key issues and potential areas of cooperation and action at the local and national levels;
- Formulate a concrete action agenda and influence the anti-corruption agenda of the Arroyo administration, taking into account the assessment, and issues and areas of cooperation identified; and,
- Send a clear message that government and all other stakeholders will not tolerate corruption and will respond harshly where it occurs.

Conference Theme

"Graft- and Corruption-Free Society: Making It Possible!"

Sub-Themes and Workshop Topics

1. Reporting Anti-Corruption Programs and Strategies

- Experiences of Official Anti-Corruption Bodies, for instance the IAAGCC, in Fighting Corruption
- Experiences of Professional and Civic and Non-Governmental Organizations in Fighting Corruption
- Experiences of Government Managers

ABOUT THE CONFERENCE

National Conference on Anti-Corruption



2. Anti-Corruption Crusades Often Fail to Win Lasting Victories: Why? - A Reflection and Assessment

- Detection, Vigilance, Investigation, and Prosecution
- Prevention, Education, and Information
- Building Coalition
- The Role of Professionals and Business Groups

3. Next Steps: A Collective Action Approach to Program and Strategy Formulation to Combat Corruption

- The Role of the Private Sector: Creating Partnerships to Prevent Corruption
- What is Next for Inter-Agency and Multi-Sectoral Collaboration and Cooperation?
- Expanding the Network and Influence of Anti-Corruption Crusaders

Partners

- Inter-Agency Anti-Graft Coordinating Council
- National Council of Career Executive Service Organizations
- Career Executive Service Board
- UNDP-GOP Governance Programme

Conference Output

- Publication of conference proceedings
- Multi-sectoral anti-corruption agenda

ABOUT THE CONFERENCE

National Conference on Anti-Corruption



Steering Committee

Committee Chair: Chair Karina Constantino-David
Civil Service Commission

Committee Members:

- ↪ Chair Guillermo Carague
Commission on Audit
- ↪ Ombudsman Simeon Marcelo
Office of the Ombudsman

Organizing Committee

Committee Chair: Mary Ann Fernandez-Mendoza
Executive Director
Career Executive Service Board

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United Nations Development Programme
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Office of the Ombudsman
- ↪ Amelita Castillo
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Department of Budget and Management
- ↪ Nicasio Conti
Commissioner
Presidential Anti-Graft Commission